

Message Text

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ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 OIC-02 AF-06 ARA-06 EA-06 NEA-09

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R 261443Z FEB 75

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 5535

INFO AEC GERMANTOWN

AMEMBASSY MOSCOW

AMEMBASSY LONDON

USMISSION GENEVA

C O N F I D E N T I A L IAEA VIENNA 1670

EO 11652: GDS

TAGS: PARM, OCON, IAEA, TECH, US, UR

SUBJ: IAEA BOARD OF GOVERNORS, 2/25: US-USSR

PRE-BOARD CONSULTATIONS

SUMMARY: AS IS CUSTOMARY, MEMBERS OF USDEL TO BOARD OF GOVERNORS MEETING MET WITH SOVIET DELEGATION TO EXCHANGE VIEWS ON AGENDA ITEMS. WHILE NOT MAJOR POINTS OF DIFFERENCE EMERGED ON AGENDA, SOVIETS TOOK OCCASION TO AGAIN AIR THEIR VIEW THAT STATES WHO DO NOT BECOME PARTIES TO NPT SHOULD BE DIRECTLY PENALIZED. END SUMMARY.

1. MEETING TOOK PLACE 2/25 AT SOVIET MISSION, MOROKHOV HOSTING, AND AS USUAL DISCUSSION TRACKED NUMBERED ITEMS ON AGENDA. AFTER CRYPTIC ALLUSION BY AMBASSADOR ARKADIEV TO "RUMOR" THAT FIRST AGENDA ITEM MIGHT BE "POSTPONED," MOROKHOV OPENED DISCUSSION OF TECHNICAL ASSISTANCE BY OBSERVING THAT WHILE USSR HAD NO PROBLEM WITH REPORT TO TA COMMITTEE, HE WOULD MAKE STATEMENT TO BOARD THAT NPT PARTIES SHOULD BE GIVEN PREFERENCE IN ALLOCATION OF TA. MOROKHOV SAID THAT SOVIET VIEW WAS THAT

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TIME HAD COME FOR NPT DEPOSITORY POWERS TO DO SOMETHING

FURTHER FOR CAUSE OF NON-PROLIFERATION; THAT UK SHARED THIS VIEW, THOUGH NOT SPECIFICALLY ADDRESSED IN TEXT OF RECENT JOINT UK-USSR DECLARATION, AND THAT SOVIET POSITION HAD ALSO BEEN STATED BY SECRETARY KISSINGER. (COMMENT: MISSION UNABLE TO READ CORRELATION BETWEEN NPT ADHERENCE AND TA INTO SECRETARY'S UNGA SPEECH. WE ARE UNCLEAR WHAT STATEMENT SOVIETS ARE REFERRING TO. END COMMENT)

2. I REPLIED THAT WE AGREED ON THE IMPORTANCE OF STRENGTHENING THE NPT REGIME AND THAT WE APPRECIATED SOVIET INTENTIONS. HOWEVER, AGENCY WOULD FIND IT EXTREMELY DIFFICULT TO DISCRIMINATE ON POLITICAL GROUNDS IN DISTRIBUTION OF TA. I EXPLAINED (YET AGAIN) HOW US GRANTS PREFERENCE IN THE GIFTS-IN-KIND PORTION OF ITS VOLUNTARY CONTRIBUTION BUT NOT RPT NOT IN THE CASH DONATED THROUGH THE AGENCY. ALLUDING TO BALANCE WE SOUGHT TO ACHIEVE IN AGENCY PROGRAM BETWEEN SAFEGUARDS AND TA, I SUGGESTED THAT TOO STRONG A SHOW OF STRENGTH BY NPT PARTIES COULD ENDANGER THIS BALANCE AND TURN AWAY SOME POTENTIAL TREATY ADHERENTS. I ADDED THAT USG FOUND ENCOURAGING CERTAIN SIGNS OF PROGRESS IN ITALIAN RATIFICATION PROCESS AS WELL AS IN SUCCESSFUL NEGOTIATION JAPAN-IAEA AGREEMENT AND THAT WE WERE CONTINUING TO URGE MANY OTHER NON-PARTIES TO ADHERE TO TREATY.

3. MOROKHOV RETURNED TO THEME AGAIN IN CONTEXT OF DISCUSSION OF SAFEGUARDS AGREEMENTS, ASKING HOW US VIEWED IDEA EXPRESSED PRIVATELY BY DG WHICH WOULD MAKE SUPPLY OF NUCLEAR MATERIALS AND EQUIPMENT CONTINGENT ON RECIPIENT STATE PLACING ALL PEACEFUL NUCLEAR ACTIVITIES UNDER AGENCY SAFEGUARDS. I SAID THAT WHILE I AGREED WITH DG'S OBJECTIVES, I QUESTIONED WHETHER SUCH A MOVE WOULD SERVED CAUSE OF NON-PROLIFERATION. IT WOULD NOT PREVENT A STATE FROM EMBARKING ON ITS OWN NUCLEAR EXPLOSION PROGRAM; ON THE CONTRARY THIS KIND OF PRESSURE COULD PUSH CERTAIN STATES IN THIS DIRECTION. IN ANY EVENT, DG'S OBJECTIVE WOULD REQUIRE ADOPTION OF COMMON APPROACH BY ALL SUPPLIER STATES AS CONDITION OF SUPPLY.

4. COMMENT: SOVIETS APPEAR STILL TO BE CONFUSED ON CONDITIONS UNDER WHICH FUNDS FOR TA ARE CONTRIBUTED TO CONFIDENTIAL

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AGENCY, PARTICULARLY ON US POLICY RELATED TO IT. AT SEPTEMBER GC, SOVIETS PERPLEXED A NUMBER OF DELEGATIONS BY TAKING SAME LINE AS STATED ABOVE, THOUGH IT WELL KNOWN THAT USSR HAS NO GIFTS-IN-KIND PROGRAM. ON OTHER HAND, ATTACHING POLITICAL CONDITIONS TO FUNDS FOR TA PROVIDED THROUGHT AGENCY IS CERTAIN TO BE ATTACKED BY STATES NOT PARTY TO NPT AS VIOLATION OF ARTICLE III C OF AGENCY STATUTE. END COMMENT

5. ON UK RESOLUTION FOR PNE COMMITTEE, MOROKHOV SAID HE WOULD SPEAK ON OPPOSITION TO UK PROPOSAL. TERMS OF REFERENCE WERE TOO BROAD, GOING BEYOND SCOPE OF ARTICLE V. MOREOVER, HE ASKED, WHAT NEED WAS THERE FOR THIS LARGE TYPE OF COMMITTEE WHEN ONLY US AND USSR HAD ANNOUNCED THEIR WILLINGNESS PROVIDE PNE SERVICES. I TOLD HIM THAT US SUPPORTED UK CONCEPT "IN PRINCIPLE" AND WOULD NOT OPPOSE, THOUGH WE WOULD NOT CO-SPONSOR. AT MY SUGGESTION, MOROKHOV UNDERTOOK TO INFORM JACKSON OF HIS VIEWS.

6. OTHER MATTERS DISCUSSED COVERED IN SEPTTEL.
TAPE

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